2016 Housing Project Application
(DR-4266, DR-4269 and DR-4272)

Texas General Land Office
P.O. Box 12873, Austin, TX 78711-2873
866.206.1084 or 512.475.500
cdr@glo.texas.gov

Harris County
APPLICANT NAME

Harris
COUNTY
**APPLICATION FOR CDBG-DR ASSISTANCE**

**Legal Name:** Harris County

**Address (City, County, State, and Zip Code) of applicant:** 8410 Lantern Point Drive
Houston, TX 77054-1552

**Employer Identification Number (EIN):** 76-0454514

**Type of Applicant:** Non-Construction

**Target Area(s) Affected by the Project:** Harris County

**Beginning Date:** Mar 1, 2018  **Ending Date:** Feb 28, 2019

**Estimated Funding:** $12,843,139.00

**Applicant's Fiscal Year:**

**Type of Application:** Community Development Block Grant - Disaster Recovery (CDBG-DR)

**Applicant's Authorized Representative:**
*David B. Turkel, Executive Director*

**Program has not been selected by the State for review**

**Signature of the Applicant's Authorized Representative:**

---

**Previous Editions Not Usable**

**STANDARD FORM 424 (REV-4-88)**

**Page 2 of 14**

**Harris County**  **Harris**
INSTRUCTIONS

1. This application is for housing activities.

All activities must have documented proof of an impact by DR-4266, DR-4269, and/or DR-4272 disaster declarations in 2016. Community Development Block Grant - Disaster Recovery (CDBG-DR) funds must be used for disaster-related expenses in the most impacted and distressed areas. An activity underway prior to a Presidential disaster declarations will not qualify unless the disaster impacted the project.

All eligible activities must be directly related to DR-4266, DR-4269, and/or DR-4272 disaster declarations in 2016 through actual direct damage and allowed under the State of Texas Plan for Disaster Recovery.

2. Applicants are encouraged to develop their community recovery projects in a manner that considers an integrated approach to housing, Fair Housing obligations, economic revitalization, and overall community recovery. Applicants also must document how the use of these funds will address long-term recovery.

3. For detailed information regarding application instructions, see Community Development and Revitalization (CDR) Housing Project Application Guide.

PROJECT INFORMATION

DESCRIPTION OF THE NEED(S) ADDRESSED IN THIS APPLICATION

Provide full and complete answers to each of the questions below. Descriptions should include the cause of the damage, current condition of the activity, and a detailed description of the project that coincides with the information contained in both Table 1 and 2.

All activities must have documented proof of an impact by the floods and storms. CDBG-DR funds must be used for disaster-related expenses in the most impacted and distressed areas.

1. Describe the specific flood and storm-related condition that caused direct damage:

   The severe rainfall and storms from the 2016 events of DR 4269 and DR 4272 caused extreme flooding to homes, business, and community facilities. Many of these homes have experienced repetitive flooding in past disasters and heavy rain events.

2. Describe the impacts on the community that resulted from the direct damage:

   For 2016 disaster events FEMA DR 4269 and DR 4272, the total reported FEMA Individual Assistance for Harris County amounted to approximately $47 million and an unmet needs of approximately $24 million to approx. 6,200 housing units. Much of the damage was due to flooding, particularly to housing that have flooded in previous disaster events. The county experience extensive street flooding damaging roads and vehicles. Drainage in several areas failed to function causing flood waters to back up into homes, businesses and community facilities. Several community facilities were sustained flood damage includes community buildings in Mercer and Bear Creek.

3. Describe how the proposed activities will address damage affected by the floods and storms:

   The Housing Rehabilitation and Reconstruction program will seek to rehabilitate or when needed reconstruct and or elevate damaged single family housing units, particularly Low to Moderate income household units. The Buyout program will acquire repetitively flooded homes in designated areas and allow homeowners to move to an area out of high flood risk housing, while also minimizing and eliminating slum and blight. This program will seek relocate families to areas of reduce risk of future floods and assists to eliminate future flood damages and improve the health and safety risks for owners and rescuers.

4. List materials submitted as documentation of the flood and storm-related condition:

   Maps, FEMA IA data, survey data, and pictures of flooded areas.

5. Describe the proposed project:

   The HCCSD Housing Rehabilitation and Reconstruction program will seek to 85 rehabilitate or when needed reconstruct and
or elevate damaged single family housing units, particularly Low to Moderate income household units from 2016 flood events. Harris County, through the Harris County Flood Control District will operate a buyout program, which will acquire 15 single-family housing dwelling units and assist (with homebuyer assistance and case management) residents to move out of high flood risk areas. Areas acquired will be used for floodplain preservation, future drainage improvements, or community park facility or infrastructure use.

**LONG-TERM PLANNING**

Applicants must develop their community recovery projects in a manner that considers an integrated approach to housing, Fair Housing obligations, infrastructure, economic revitalization, and overall community recovery. Applicants must also document how the use of these funds will address long-term recovery.

1. Provide a brief description of how the project addressed in this application forms part of an integrated approach to recovery.

Harris County sustained significant damage from two major flooding events that resulted from severe storms, straight-line winds and flooding. As a result, both flooding events were Presidentially Declared as Disasters in Harris County. Due to the limited amount of Disaster Recovery CDBG funding available, the county encourages a focus on key systems, which will have an affect to correct damage, alleviate future disasters, particularly flooding and/or increases public safety and mitigation. Under the housing category, HCCSD will seek to repair damage housing in the county thus improving the housing stock, particularly in low to moderate income neighborhoods. The Harris County Flood Control District Buyout program will leverage CDBG-DR funding with its existing Hazard Mitigation grant program to work with the county to buyout repetitively flooded housing, particular low to moderate income homeowners. The non-housing funding will correct damage or failure to function of critical infrastructure such as drainage, improve flooded roadways systems and relocate/elevate community assets out of the 100 yr floodplain in the area for the long-term protection to housing and businesses. These projects are a part of a long term improvement project for these low-income and or minority neighborhoods.
COMMUNITY NEEDS ASSESSMENT

LIST OF ALL IDENTIFIED COMMUNITY NEEDS/PROBLEMS

1. Repair damages single family housing.
2. Improvement of drainage systems.
3. Need to buyout repetitively flooded housing.
4. Need to improve roadways flooded in disaster event.
5. Need to elevate, reconst or relocate com. facilities to reduce flood risk/improve drainage system.

HOUSING NEEDS ASSESSMENT QUESTIONNAIRE:

Describe the jurisdiction’s current supply of affordable housing (Public Housing, Section 8 assisted, RHS assisted, HOME program assisted, TDHCA assisted, Local Housing Development Corp. assisted, etc.).

The Kinder Institute reports that the county has roughly 90,000 subsidized rate units. Harris County has 29,500 Section 8 vouchers from HHA and HCHA and 4,153 LIHTC units within its service area. The area has 12 project based subsidized multi-family complexes with over 1,200 affordable units. The county’s Community Services Department provided 119 homeownership opportunities via its Downpayment Assistance Program to low-income households over the last 3 years. Between 2015 and 2017, there was a 16% decline in inventory of affordable housing units for sale that met the Downpayment Assistance Program’s qualification including maximum house price, age, and other criteria. This decline has made it more difficult for low-to-moderate income homebuyers to find affordable housing.

Describe the applicant’s past efforts to increase the supply of affordable housing.

The county’s Community Services Department provided 119 homeownership opportunities via its Downpayment Assistance Program to low-income households and provided housing rehabilitation to 106 households over the last 3 years. Harris County Public Health has performed 66 lead based paint abatements to low-income units during the same period. The county also provided rental assistance to 680 households.

Describe any future efforts that the applicant plans to undertake to increase the supply of affordable housing.

The county will continue to offer its downpayment assistance program serving an estimated 50 low income households and housing rehab program serving 30 low income households. It is expected that four multi-family apartment complexes (new) will complete construction and provide approximately 550 affordable units and 127 affordable units will be renovated.

Describe any instances, within the last 10 years, where the applicant has applied for affordable housing funds and did not receive the funding.

The county recently applied to the Texas Veterans Commission for rental assistance funding but was not awarded.

Describe any instances, within the past 5 years, where the applicant has not accepted funds for affordable housing.

None

Describe any current and/or future planned compliance codes to mitigate hazard risks.

As a county, Harris County has limited authority to adopt and enforce codes per State Statutes. The county does enforce compliance codes for building in floodplains, drainage standards, and participates in the FEMA Community Rating System (CRS) which promotes initiatives above minimum standards. The Fire Marshal also enforces codes and has inspection authority with Fire Standards.
Any locality receiving CDBG-DR funds must certify that it will affirmatively further fair housing. Using the below drop-down box, please identify the activities presently undertaken to affirmatively further fair housing, and which new activities will be undertaken if an award is made by GLO-CDR. Localities should be aware that, in the event of funding, these fair housing efforts will be monitored. Other activities may be eligible, and the applicant should contact GLO-CDR to determine eligibility.

What methods and criteria were used to prioritize the project in the application, including affirmatively furthering fair housing?

During citizen outreach (meetings and surveys), residents identified as high housing priorities: housing repair and housing buyout. Under non-housing, drainage improvements and protecting community assets from flooding were priority. In an interest form solicited at meetings, on social media, and community fairs, over 200 households have requested home repair assistance. HC Flood Control District has over 900 households who have applied for housing buyout in the county.

**Activity(ies)**

<table>
<thead>
<tr>
<th>Activity(ies)</th>
<th>Undertaken</th>
<th>To be Undertaken</th>
</tr>
</thead>
<tbody>
<tr>
<td>Designating a Fair Housing Month</td>
<td>X</td>
<td>+ X</td>
</tr>
<tr>
<td>Develop an anti-NIMBYism action plan</td>
<td>X</td>
<td>+ X</td>
</tr>
<tr>
<td>Publishing the contact information – at the local, state and federal levels – for report</td>
<td>X</td>
<td>+ X</td>
</tr>
<tr>
<td>Hold a special hearing to solicit input from the community</td>
<td>X</td>
<td>+ X</td>
</tr>
<tr>
<td>Other (Describe) Developing a Fair Housing Plan/AFH to submit to HUD</td>
<td>X</td>
<td>+ X</td>
</tr>
</tbody>
</table>

**FOR PUBLIC HOUSING AUTHORITY or MULTIFAMILY PROJECT ONLY**

1. Describe your public housing needs/problem:

   n/a

2. Has the applicant vetted its proposed project(s) through the U.S. Housing and Urban Development (HUD) Public and Indian Housing Program (PIH)?

   If "yes", Have the project(s) been approved by PIH?

3. Has the applicant reviewed its proposals to ensure that the project Affirmatively Further Fair Housing using HUD’s AFFH tool ([https://www.hudexchange.info/resource/4867/affh-data-and-mapping-tool](https://www.hudexchange.info/resource/4867/affh-data-and-mapping-tool)) or using another fair housing assessment?

4. Does the project require acquisition of property, purchase of easements, relocation or any other activity requiring compliance with the Uniform Relocation Act?

5. Will the assistance requested cause the displacement of families, individuals, farms, or businesses?

6. If FEMA or insurance funds were received for any project in this application, the use of those funds must be fully described in the project summary and included in the project budget if they are applied to project development.

**FEMA Coverage (Multifamily Rental & Public Housing Only)**

1. Was FEMA contacted regarding project eligibility?

2. If FEMA was contacted, please provide FEMA response. (Attach all relevant documentation)

3. If project was determined to be eligible, were FEMA funds committed/received for the project?
4. If FEMA funds were received, please provide the amount received, explain why funds are needed above and beyond FEMA funds, and include a copy of the project worksheet.

5. Report any/all sources of funding available for the proposed project:

Funding Source(s):

Amount(s):

**Insurance Coverage (Multifamily Rental & Public Housing Only)**

1. Did the applicant have insurance coverage on the proposed project? If YES, please provide the following information:

2. Name of the insurance company:

3. Did the applicant file a claim with the insurance company?

4. Amount of coverage:

5. Amount of insurance proceeds received or anticipated from the insurance company:

6. Was there a deductible?

   If yes, how much was the deductible?

7. If the applicant had insurance coverage and a claim was not filed, why did the applicant not file a claim?

8. The situation addressed in this application first occurred:

9. Are local or other funds available to completely address the situation instead of CDBG-DR funds?

10. What other state and/or federal agencies has the applicant contacted concerning funding of this project, and what were the results?

11. Describe the impact of taking no action:
CITIZEN PARTICIPATION DETERMINED THE NEEDS IN THIS APPLICATION BY:

Did the applicant provide reasonable advance notice for citizen participation? [Yes] [No]

List all opportunities where citizens, especially low-to-moderate income citizens of the target area, were given to participate in the determination of these needs:

<table>
<thead>
<tr>
<th>Assessment Type</th>
<th>Assessment Date</th>
<th>Date of resolution authorizing application submission</th>
</tr>
</thead>
<tbody>
<tr>
<td>Community Meeting</td>
<td>May 3, 2017</td>
<td></td>
</tr>
<tr>
<td>Community Survey</td>
<td>Sept - Oct 2016</td>
<td></td>
</tr>
<tr>
<td>Other</td>
<td>Oct 2016</td>
<td></td>
</tr>
<tr>
<td>Other</td>
<td>Feb 20, 2018</td>
<td></td>
</tr>
<tr>
<td>Other</td>
<td>Feb 21, 2018</td>
<td></td>
</tr>
<tr>
<td>Other</td>
<td>Feb 22, 2018</td>
<td></td>
</tr>
<tr>
<td>Public Hearing</td>
<td>March 22, 2018</td>
<td></td>
</tr>
</tbody>
</table>
The Project Summary consists of 4 parts for each target area and/or activity: (1) Summarize Problem(s) (2) Location and Acquisition (3) Detailed Actions to Address Problems and 4) Disclosure on Non-CDBG-DR Funds.

1. Summarize the problem(s) to be addressed within the application by target area.

Harris County sustained significant damage from two major flooding events that resulted from severe storms, straight-line winds and flooding. As a result, both flooding events were Presidentialy Declared as Disasters in Harris County. During these events, FEMA reported over 6,200 damaged housing units with a verified loss of over $47 million to the county's housing. FEMA estimates place the unmet need for housing as $37 million in the county. Under the housing category, HCCSD will seek to repair damage housing in the county thus improving the housing stock, particularly in low to moderate income neighborhoods.

2. Identify the location of each activity/target area and any acquisition activity.

The spelling and capitalization of the Target Area name(s) listed here must match Table 1, e.g., "Green Acres" should not appear elsewhere as "green acres subdivision."

<table>
<thead>
<tr>
<th>Project Title/Target Area</th>
</tr>
</thead>
<tbody>
<tr>
<td>Harris County Housing Rehabilitation and Reconstruction Program</td>
</tr>
<tr>
<td>Activity</td>
</tr>
<tr>
<td>HBA Single Family Homeowner Assistance Program - Rehabilitation, Reconstruction, New Construction</td>
</tr>
<tr>
<td>-OR-</td>
</tr>
<tr>
<td>Provide a brief description of the location of the activity/target area, if possible.</td>
</tr>
<tr>
<td>Harris County outside the City of Houston</td>
</tr>
<tr>
<td>-OR-</td>
</tr>
<tr>
<td>Provide physical address if possible.</td>
</tr>
</tbody>
</table>

Is a map of the service area project attached?  
[X] Yes  [ ] No

3. Identify the action(s) to resolve the problem(s) and their anticipated outcomes. Include specific materials and quantities.

Rehabilitation/Reconstruction of flood damage housing include possible elevation to improve condition to 85 households.

1. Summarize the problem(s) to be addressed within the application by target area.

Harris County sustained significant damage from two major flooding events that resulted from severe storms, straight-line winds and flooding. As a result, both flooding events were Presidentially Declared as Disasters in Harris County. During these events, FEMA reported over 5,200 damaged housing units with a verified loss of over $47 million to the county's housing with many classified as repetitive flooding housing units. FEMA estimates place the unmet need for housing as $37 million in the county. Under the housing category, HCCSD will partner with HC Flood Control District to buyout repetitively flooded housing and assist households to relocate out of the high flood risk housing, particularly in low to moderate income neighborhoods.

2. Identify the location of each activity/target area and any acquisition activity.

The spelling and capitalization of the Target Area name(s) listed here must match Table 1, e.g., "Green Acres" should not appear elsewhere as "green acres subdivision."

<table>
<thead>
<tr>
<th>Project Title/Target Area</th>
</tr>
</thead>
<tbody>
<tr>
<td>Housing Buyout Program</td>
</tr>
<tr>
<td>Activity</td>
</tr>
<tr>
<td>BP Buyout Program</td>
</tr>
<tr>
<td>-OR-</td>
</tr>
<tr>
<td>Provide a brief description of the location of the activity/target area, if possible.</td>
</tr>
<tr>
<td>Harris County outside of the City of Houston</td>
</tr>
</tbody>
</table>

Harris County  Harris
-OR-

Provide physical address if possible.

Is a map of the service area project attached?  

X Yes  □ No

3. Identify the action(s) to resolve the problem(s) and their anticipated outcomes. Include specific materials and quantities.

Buyout of Flooded housing to reduce flood risk in future flood disasters and provide relocation assistance (homebuyer Downpayment/closing cost assistance) and case management assistance to 15 households

4. Disclose source(s) and use(s) of non-CDBG-DR funds:

<table>
<thead>
<tr>
<th>Source of Funds</th>
<th>Amount</th>
<th>Use of Funds</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>+</td>
</tr>
<tr>
<td></td>
<td></td>
<td>x</td>
</tr>
</tbody>
</table>

ADDITIONAL PROJECT INFORMATION

1. Are there any persons with a reportable financial interest to disclose?  

□ Yes  □ No

PROJECT IMPLEMENTATION SCHEDULE

Enter the projected length in months of each phase below. If a phase is not applicable, enter "0" in the field. Most projects should be completed in 24 months, once the project contract between the applicant and the GLO is executed.

Procurement of Professional Services (may occur prior to application) 2

Housing Guidelines Development/Outreach Plan, as applicable 1

Broad Environmental Review 3

Bid Advertisement/Contract Award 2

Construction 12

General Administration 2

Audit & Closeout 2

If the proposed project requires a schedule longer than 24 months, justification must be provided:

n/a
**TABLE 1 - BUDGET** Complete a separate table for each activity or target area.

Identify the target area for this project. Only one Table 1 is needed if the same target area, beneficiaries, and national objective apply. If any of these are different, add a new Table 1. Refer to the Application Guide for instructions.

**Project Title/Target Area:** Harris County Housing Rehabilitation and Reconstruction Program

<table>
<thead>
<tr>
<th>Activity Description</th>
<th>Act Code</th>
<th>Total Units</th>
<th>LMI Units</th>
<th>LMI %</th>
<th>National Objective</th>
<th>CDBG-DR Other</th>
<th>Activity Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Single Family Homeowner Assistance Program - Rehabilitation, Reconstruction, New Construction, Acquisition</td>
<td>HAP</td>
<td>80</td>
<td>45</td>
<td>56.25%</td>
<td>LMI</td>
<td>9,801,962</td>
<td>9,801,962</td>
</tr>
<tr>
<td>General Administration</td>
<td>ADMIN</td>
<td>0</td>
<td>0</td>
<td>0.00%</td>
<td>156,863</td>
<td>0</td>
<td>156,863</td>
</tr>
</tbody>
</table>

**ACTIVITY TOTALS:** 0 0 0.00% 0 9,958,825 0 9,958,825

Harris County
**TABLE 1 - BUDGET** Complete a separate table for each activity or target area.

Identify the target area for this project. Only one Table 1 is needed if the same target area, beneficiaries, and national objective apply. If any of these are different, add a new Table 1. Refer to the Application Guide for instructions.

Project Title/Target Area: Housing Buyout Program

<table>
<thead>
<tr>
<th>Activity Description</th>
<th>Act Code</th>
<th>Total Units</th>
<th>LMI Units</th>
<th>LMI %</th>
<th>National Objective</th>
<th>CDBG-DR Amount</th>
<th>Other Sources</th>
<th>Activity Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Buyout Program</td>
<td>BP</td>
<td>11</td>
<td>7</td>
<td>63.64%</td>
<td>LMI</td>
<td>2,784,314</td>
<td>0</td>
<td>2,784,314</td>
</tr>
<tr>
<td>General Administration</td>
<td>ADMIN</td>
<td>0</td>
<td>0</td>
<td>0.00%</td>
<td></td>
<td>100,000</td>
<td>0</td>
<td>100,000</td>
</tr>
</tbody>
</table>

**ACTIVITY TOTALS:** 0 0 0.00% 0 2,884,314 0 2,884,314
<table>
<thead>
<tr>
<th>Activity Description</th>
<th>Act. #</th>
<th>Description of Task</th>
<th>Explanation</th>
<th>Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>Single Family Homeowner Assistance Program - Rehabilitation, Recov.</td>
<td>HAP</td>
<td>General Administration</td>
<td>Cost for oversight and monitoring</td>
<td>$156,863</td>
</tr>
<tr>
<td>Single Family Homeowner Assistance Program - Rehabilitation, Recov.</td>
<td>HAP</td>
<td>Environmental Reviews</td>
<td>Compliance with HUD ERR</td>
<td>$20,000</td>
</tr>
<tr>
<td>Single Family Homeowner Assistance Program - Rehabilitation, Recov.</td>
<td>HAP</td>
<td>Housing Guidelines Development and Outreach</td>
<td>Compliance with GLO requirement</td>
<td>$15,000</td>
</tr>
<tr>
<td>Single Family Homeowner Assistance Program - Rehabilitation, Recov.</td>
<td>HAP</td>
<td>Project Case Management</td>
<td>Works with homeowner on housing plan/process</td>
<td>$300,000</td>
</tr>
<tr>
<td>Single Family Homeowner Assistance Program - Rehabilitation, Recov.</td>
<td>HAP</td>
<td>Construction Management</td>
<td>Construction oversight, inspection, quality control</td>
<td>$600,000</td>
</tr>
<tr>
<td>Single Family Homeowner Assistance Program - Rehabilitation, Recov.</td>
<td>HAP</td>
<td>Construction Cost (Hard Costs Only)</td>
<td>Cost of rehab/reconstruction</td>
<td>$8,801,962</td>
</tr>
<tr>
<td>Single Family Homeowner Assistance Program - Rehabilitation, Recov.</td>
<td>HAP</td>
<td>Financial Management</td>
<td>Financial payments and accounting</td>
<td>$65,000</td>
</tr>
<tr>
<td>Buyout Program</td>
<td>BP</td>
<td>General Administration</td>
<td>Cost of oversight and monitoring</td>
<td>$100,000</td>
</tr>
<tr>
<td>Buyout Program</td>
<td>BP</td>
<td>Environmental Reviews</td>
<td>Compliance with HUD ERR</td>
<td>$5,000</td>
</tr>
<tr>
<td>Buyout Program</td>
<td>BP</td>
<td>Housing Guidelines Development and Outreach</td>
<td>Compliance with required guidelines/outreach</td>
<td>$19,000</td>
</tr>
<tr>
<td>Buyout Program</td>
<td>BP</td>
<td>Project Case Management</td>
<td>Work with household on housing relocation need</td>
<td>$184,314</td>
</tr>
<tr>
<td>Buyout Program</td>
<td>BP</td>
<td>Acquisition/Buyouts</td>
<td>Cost of buyout acquisition</td>
<td>$2,200,000</td>
</tr>
<tr>
<td>Buyout Program</td>
<td>BP</td>
<td>Other</td>
<td>Appraisals</td>
<td>$11,000</td>
</tr>
<tr>
<td>Buyout Program</td>
<td>BP</td>
<td>Financial Management</td>
<td>Financial payments and accounting</td>
<td>$65,000</td>
</tr>
<tr>
<td>Buyout Program</td>
<td>BP</td>
<td>Acquisition/Buyouts</td>
<td>Homebuyer asst to accompany Buyout</td>
<td>$300,000</td>
</tr>
</tbody>
</table>

**Total Budget:** $12,843,139
NATIONAL PROGRAM OBJECTIVES

1. Activities benefiting low-to-moderate income persons.
   Method(s) used to determine the beneficiaries:
   LMI Area Benefit: ☐ LMI Housing Activity: ☒ LMI Limited Clientele: ☐ LMI Jobs: ☐

2. Prevention/Elimination of Slums or Blight.
3. Urgent Need

Justification of Beneficiary Identification Method:
Harris County utilized the 2016 HUD LMISD Data as provided by the GLO, needs assessment data and FEMA data to identify homes that need repair/reconstruction or buyout after repetitive flood losses.